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PAGE 81 OF 84 BEIJIN 1 INFO: <u>\$\$ (19)</u> P (91)	3798 81 Fma, 43 +44	11 #25213 NOD388 -
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United States Department of State Office of FOI, Privacy, & Classification Review Review Authority: MILLER, ROBERT	DEPA	RIMENT OF STATE
Date: 06/12/96 Case ID: 9301915A	IIIIOI AOQIDIDD	



PAGE \$2 OF \$4 BEIJIN 1379\$ \$1 OF 11 13\$559Z CI\$/11 \$25213 NOD388 ACTION NODS-\$8

INFO LOG-88 ADS-88 /899W

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O 138535Z MAY 91 ZFF6 FM AMEMBASSY BEIJING TO SECSTATE WASHDC IMMEDIATE 5882

CAPTION REMOVED BY S/S (TY) ON 6/11/96

E.O. 12356: DECL: DADR
TAGS: PREL, PARM, MNUC, PHUM, SHAR, CH
SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAQIU:
BILATERAL 15SUES

1

SUMMARY: DURING LENGTHY DISCUSSIONS WITH VICE FOREIGN MINISTER LIU HUAQIU ON MAY 5 AND 6, U/S KIMMITT ADDRESSED A NUMBER OF KEY PROBLEMS CONFRONTING THE SINO-U.S. RELATIONSHIP, PARTICULARLY IN THE AREAS OF HUMAN RIGHTS, NON-PROLIFERATION, AND THE TRADE DEFICIT. THE U/3 POINTED OUT THAT, WHILE HE WAS NOT DRAWING A DIRECT LINKAGE, THE DECISION AS TO WHETHER TO EXTEND CHINA'S MEN STATUS WOULD INEVITABLY BE MADE AGAINST THE BACKDROP OF THE PROGRESS MADE IN ADDRESSING THESE THREE PROBLEM AREAS. SPECIFICALLY, THE U/S ASKED FOR AGNESTY/LENIENCY FOR THOSE ARRESTED IN THE CRACKDOWN FOLLOWING THE BEIJING MASSACRE: COOPERATION FROM THE PRC ON PROLIFERATION MATTERS; AND A MEANINGFUL ATTEMPT TO ADDRESS THE TRADE DEFICIT. THE U/S STRESSED THAT HE WANTED TO SEE THE BILATERAL RELATIONSHIP MOVED FORWARD, BUT THAT PROGRESS WAS POSSIBLE ONLY IF BOTH SIDES TOOK STEPS WHICH MIGHT BE POLITICALLY DIFFICULT.

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END SUMMARY.

4. U/S KIMMITT MET WITH VFM LIU HUADIU FOR A TOTAL OF NEARLY SEVEN HOURS ON MAY 5 AND 6. THIS CABLE DESCRIBES THEIR TALKS ON BILATERAL ISSUES. SEPTEL WILL REPORT ON THEIR DISCUSSIONS REGARDING VARIOUS INTERNATIONAL PROBLEMS.

KIMMITT: SETTING THE SCENE

5. U/S KIMMITT BEGAN HIS DISCUSSION OF BILATERAL ISSUES BY NOTING THE EFFORT THAT CHINA HAD MADE OVER



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THE PAST TWELVE YEARS IN THE AREAS OF ECONOMIC AND
POLITICAL REFORM. THE UNDER SECRETARY NOTED THAT THE
U.S. WAS WELL AWARE OF THE IMPORTANCE FOR ASIA OF A
STABLE AND MODERNIZING CHINA. U.S. RELATIONS WITH
CHINA WERE AT A CRITICAL POINT, MR. KIMMITT POINTED
OUT. HE STRESSED THAT THE OS. WSHED TO COOPERATE
WITH CHINA ON INTERNATIONAL PROBLEMS BUT COULD NOT
SEPARATE SUCH COOPERATION FROM BILATERAL CONCERNS.
THE U.S. DESIRED TO LOOK FORWARD, NOT BACKWARD, MR.
KIMMITT STATED, BUT BILATERAL ISSUES HAD TO BE
ADDRESSED.

- 6. IN THIS REGARD, THE U/S CONTINUED, THE CHINESE SHOULD NOT LOOK UPON PROLIFERATION, HUMAN RIGHTS, AND TRADE MATTERS AS MERELY BEING TOOLS WHICH THE U.S. WAS USING TO INFLUENCE CHINESE POLICY. RATHER, THESE WERE SERIOUS PROBLEMS THAT HAD TO BE ADDRESSED. THE U.S. COULD NOT ADDRESS THESE PROBLEMS UNILATERALLY AND NEEDED THE COOPERATION OF THE CHINESE SIDE.
- 7. THE U/S POINTED OUT THAT THE CONGRESSIONAL DEBATE ON CHINAOMFN STATUS HAD BEGUN. IF THERE IS PROGRESS WITH RESPECT TO PROLIFERATION, HUMAN RIGHTS AND TRADE ISSUES, MFN STOOD A MUCH BETTER CHANCE OF BEING RENEWED. BOTH PRESIDENT BUSH AND SECRETARY



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SECTION #2 OF 11 BEIJING 1379#

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C O R R E C T E D C O P Y (PARAS 8 AND 18)

E.O. 12356: DECL: OADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAQIU:

BAKER APPRECIATED THE STEPS THAT THE CHINESE HAD TAKEN TO DATE, BUT NEEDED MORE ASSISTANCE FROM THE PRC IN ORDER TO MOVE THE BILATERAL RELATIONSHIP FORWARD, KIMMITT ADDED.

LIU: CHINESE STEPS

8. IN REPLY, LIU SAID THAT THE PRO ALSO ATTACHED GREAT IMPORTANCE TO THE BILATERAL RELATIONSHIP WHICH, HE ADDED, WAS IMPORTANT FOR THE PEACE AND STABILITY OF THE WHOLE WORLD. THE PRO HAD, THEREFORE, TAKEN A NUMBER OF STEPS OVER THE PAST TWO YEARS TO IMPROVE ITS RELATIONS WITH THE U.S:

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#2 OF #4 BEIJIN 1379# #3 OF 11 13#6##Z C11/11 #25214 NOD39# ACTION NODS-88

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SECTION #3 OF 11 BEIJING 1379#

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E. O. 12356: DECL: OADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAQIU:

KIMMITT: THE MECHANICS OF MEN

13. UNDER SECRETARY KIMMITT REITERATED THAT THE BILATERAL RELATIONSHIP WAS AT A CRITICAL STAGE. BOTH SIDES NEEDED TO TAKE STEPS THAT WERE DIFFICULT POLITICALLY. THE UNDER SECRETARY NOTED THAT IT WAS NOW LESS THAN A MONTH BEFORE THE PRESIDENT HAD TO



PAGE 03 OF 04 BEIJIN 13790 03 OF 11 1306007 C11/11 025214 NOD390 MAKE A DECISION REGARDING THE EXTENSION OF MFN. IF THE PRESIDENT DECIDED TO EXTEND, IT WOULD BE A VERY DIFFICULT FIGHT WITH THE CONGRESS

THE UNDER SECRETARY CONTINUED BY NOTING THAT 14. PRESIDENT BUSH HAD SAID ONLY LAST WEEK THAT HE WANTED GOOD RELATIONS, INCLUDING GOOD TRADE RELATIONS, WITH THE U.S. WAS WELL AWARE OF THE IMPORTANCE OF MFN FOR BOTH BILATERAL RELATIONS IN GENERAL, AND TRADE RELATIONS IN PARTICULAR, AS WELL AS FOR THE FUTURE OF HONG KONG. TURNING TO THE MECHANICS OF MFN, THE U/S NOTED THAT THE PRESIDENT HAD UNTIL JUNE 3 TO MAKE HIS DECISION. UNDER THE JACKSON-VANIK AMENDMENT, EXTENSION OF MFN WAS BASED UPON FREEDOM OF EMIGRATION. CONGRESS HAD BROADENED THIS SPECIFIC REQUIREMENT TO INCLUDE A WIDE VARIETY OF HUMAN RIGHTS THE U/S NOTED THAT CONGRESS WAS NOT REQUIRED BY LAW TO GIVE ANY SPECIFIC REASONS IF IT CHOSE TO REFUSE EXTENSION OF MFN; THE HILL WOULD CERTAINLY TAKE INTO CONSIDERATION A WIDE VARIETY OF QUESTIONS IF THE PRESIDENT WERE TO EXTEND CHINA'S MFN STATUS.

U/S KIMMITT NOTED THAT CONGRESS ADJOURNED BEFORE TAKING FINAL ACTION ON THE PRESIDENT'S DECISION TO EXTEND MFN IN 1998. NEW LEGISLATION MADE SUCH A TURN OF EVENTS HIGHLY UNLIKELY THIS YEAR. FAST TRACK PROVISIONS PROHIBITED PARLIAMENTARY DELAYS AND AMENDMENTS. THE ADMINISTRATION WOULD FACE SEVERE PROBLEMS ; ITH THE CONGRESS, IF THE PRESIDENT DECIDED TO EXTEND MEN, THE U/S REITERATED; PROSPECTS FOR NON-CONDITIONED EXTENSION OF MFN WOULD BE GREATLY ENHANCED BY PROGRESS IN THE AREAS OF HUMAN RIGHTS, NON-PROLIFERATION, AND TRADE. WHILE HE MADE IT CLEAR THAT HE WAS NOT DRAWING ANY FORMAL LINKAGE, MR. KIMMITT STATED THAT THE POLITICAL DECISION ON MEN WOULD INEVITABLY BE MADE AGAINST THE BACKDROP OF



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PAGE #4 OF #4 BEIJIN 1379# #3 OF 11 13#6##Z C11/11 #25214 NOD39# CHINA'S ACTIONS ON THESE THREE ISSUES.

**PROLIFERATION** 

16. TURNING TO SPECIFIC AREAS OF CONCERN, THE U/S
NOTED THAT NON-PROLIFERATION HAD BECOME AN ISSUE OF
GLOBAL PARTICULARLY FOLLOWING SADDAM HUSSEIN'S
USE OF SCUD MISSILES DURING THE GULF WAR. MR.
KIMMITT STATED THAT NON-PROLIFERATION WOULD BE ONE OF
THE KEY TOPICS FOR DISCUSSION DURING THE UPCOMING
LONDON G-7 SUMMIT AND STRESSED THAT THE U.S. WISHED
TO SEE CHINA BECOME INVOLVED IN A MULTILATERAL EFFORT
TO ADDRESS THE PROLIFERATION PROBLEM. MR. KIMMITT
ADDED THAT ALTHOUGH U/S BARTHOLOMEW WOULD BE VISITING
CHINA, PROBABLY IN JUNE, TO PROVIDE MORE DETAILS ON
THE PROLIFERATION PROBLEMS, HE WOULD LIKE TO GO OVER
SOME BROAD AREAS OF CONCERN WITH LIU.

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CTION #4 OF 11 BE11!NG 1379#

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E. O. 12356: DECL: DADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAQIU:

CHINA HAD NOT PARTICIPATED IN THE FORMULATION OF THOSE GUIDELINES, NOR HAD IT JOINED THE MTCR, THE U/S ADMITTED; THEREFORE, THE U.S. PARTICULARLY APPRECIATED CHINESE ASSURANCES THAT THE PRC WOULD TAKE INTO CONSIDERATION INTERNATIONAL STANDARDS WHEN LOOKING AT POSSIBLE MISSILE EXPORTS.

THE ISSUE AT HAND WAS NOT LEGAL INTERPRETATIONS BUT RATHER THE POLITICAL WILL TO ADDRESS CONCRETE PROBLEMS, THE U/S CONTINUED. MANY COUNTRIES, INCLUDING THOSE THAT HAD NOT PARTICIPATED IN THE FORMATION OF MTCR, RESPECTED THE GUIDELINES IN ORDER TO PRESERVE INTERNATIONAL STABILITY. THE U.S. WOULD PREFER THAT CHINA JOIN THE MTCR, BUT IF NOT, AT LEAST HONOR THE GUIDELINES IN ORDER TO FURTHER OUR MUTUAL GOAL OF STEMMING DANGEROUS PROLIFERATION, THE U/S SAID. IF CHINA SAID IT WOULD OBSERVE THE CONSENSUS, OUR SHARED GOALS WOULD BE ADVANCED DECISISVELY. U/S POINTED OUT THAT NEW LEGISLATION REQUIRED



PAGE 03 OF 84 BEIJIN 13798 84 OF 11 138683Z C10/11 825217 NOD393 SANCTIONS AGAINST COUNTRIES WHICH VIOLATE MTCR GUIDELINES. HE STRESSED THAT THIS NEW LEGISLATION WAS NOT CHINA SPECIFIC AND ADDED THAT WE HAD ALREADY DISCUSSED ITS POSSIBLE RAMIFICATIONS WITH A NUMBER OF OTHER COUNTRIES.

19. THE U.S. HAD NOTED THE PRC'S STATEMENTS DENYING PLANS TO EXPORT MISSILES TO THE MIDDLE EAST OTHER THAN THE CSS-2S WHICH CHINA HAD PROVIDED SAUDI ARABIA IN 1987, U/S KIMMITT STATED.

THE U/S NOTED THAT RECENT PRESS REPORTS IN THE U.S. HAD FUELLED SPECULATION ABOUT POSSIBLE CHINESE ATTEMPTS TO SELL MISSILES TO SYRIA, A TOPIC WHICH WE HAD ALREADY DISCUSSED WITH THE PRC. THE U.S. WAS ALSO CONCERNED ABOUT EXPORTS TO LIBYA AND POSSIBLE TRANSFER BY LIBYA OF MISSILES AND OTHER WEAPONS TO IRAO.

- 20. THE U/S SAID THAT U/S BARTHOLOMEW WOULD CONTINUE PREVIOUS DISCUSSIONS WITH THE CHINESE ON MUTUAL EFFORTS TO CONTROL CHEMICAL WEAPONS AND CHEMICAL PRECURSORS. MR. KIMMITT NOTED THAT THE U.S. WANTED TO HELP CHINA DEVELOP EFFECTIVE INTERNAL CONTROLS OVER EXPORTS IN THIS FIELDS. THE U.S. SOUGHT TO BUILD ON SUCCESSES IN THIS AREA OF COOPERATION AND EXPAND IT TO OTHER PROLIFERATION CONCERNS.
- 21. WITH RESPECT TO NUCLEAR PROLIFERATION, THE U/S SAID THAT THE U.S. APPRECIATED THE MFA'S APRIL 30 PUBLIC STATEMENT CLARIFYING CHINA'S NUCLEAR COOPERATION WITH ALGERIA.

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MOREOVER, MR. KIMMITT CONTINUED, THE U.S. HOPED THAT CHINA WOULD CONSIDER JOINING THE NPT AND RESPECT INTERNATIONALLY

RECOGNIZED NUCLEAR-SUPPLIER GUIDELINES.

22. U/S KIMMITT NOTED THAT BOTH CHINA AND THE U.S. DESIRED PEACE AND STABILITY IN SOUTH ASIA. RECENTLY THE TENSIONS OVER KASHMIR HAD UNDERLINED THE DANGERS OF NUCLEAR PROLIFERATION IN THAT REGION. MR. KIMMITT EXPRESSED THE HOPE THAT CHINA WOULD JOIN THE U.S. IN ATTEMPTING TO DEFUSE TENSIONS BETWEEN PAKISTAN AND INDIA. HE STRESSED THAT THE U.S. HAD NO BLUEPRINT FOR ADDRESSING THE PROLIFERATION PROBLEMS OF THE SOUTH ASIAN REGION. KIMMITT NOTED, HOWEVER, THAT

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ECTION #5 OF 11 BEIJING 1379#

NODIS

E.O. 12356: DECL: OADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAQIU:

SECRETARY BAKER AND FOREIGN MINISTER GIAN HAD DISCUSSED THE POSSIBILITY OF CHINA, THE U.S. AND THE SOVIET UNION JOINING WITH THE TWO SOUTH ASIAN PRINCIPALS FOR FIVE-COUNTRY TALKS.

23. THE U/S STATED THAT U/S BARTHOLOMEW WOULD DISCUSS THE POSSIBILITY OF FIVE-COUNTRY TALKS FURTHER WHEN HE VISITED BEIJING.

24. MR. KIMMITT POINTED OUT THAT THE PAKISTANI NUCLEAR PROGRAM HAD CAUSED MAJOR PROBLEMS FOR THE U.S. THE U.S. HAD A LONG HISTORY OF GOOD RELATIONS WITH PAKISTAN AND HAD COOPERATED WITH THE PAKISTANIS ON A NUMBER OF ISSUES, INCLUDING AFGHANISTAN.

PAGE 03
DECAUSE
HAD BEEN
DOLLARS
WORKING
SITUATION
THEREFOR
BILATERA

PAGE 03 OF 04 BEIJIN 13790 05 OF 11 1306027 C11/11 025215 NOD391 BECAUSE OF THE PAKISTANI NUCLEAR PROGRAM, THE U.S. HAD BEEN FORCED TO SUSPEND HUNDREDS OF MILLIONS OF DOLLARS OF ASSISTANCE FOR THE GOP. THE U.S. WAS WORKING WITH THE PAKISTANIS TO CORRECT THE CURRENT SITUATION IN ORDER TO PROMOTE NOT ONLY U.S.-PAKISTANI RELATIONS BUT STABILITY IN THE REGION. THE U.S. THEREFORE SOUGHT CHINA'S ASSISTANCE ON BOTH A BILATERAL AND MULTILATERAL BASIS IN ADDRESSING THIS

PROBLEM.			

THE CHINESE RESPONSE ON PROLIFERATION

25. IN RESPONSE, LIU NOTED THAT CHINA HAD ALWAYS ADOPTED A SERIOUS AND RESPONSIBLE ATTITUDE REGARDING NON-PROLIFERATION ISSUES. CHINA ENDORSED THE COMPLETE PROHIBITION AND DESTRUCTION OF ALL CHEMICAL AND NUCLEAR WEAPONS. BEFORE REACHING THIS GOAL. CHINA ADVOCATED APPROPRIATE AND IMPARTIAL MEASURES TO LIMIT THE PROLIFERATION OF WEAPONS AND MISSILES. THE PRC HELD THAT PRIOR TO THE CONCLUSION OF A NEW INTERNATIONAL TREATY ON CHEMICAL WEAPONS THOSE STATES WHICH POSSESS SUCH WEAPONS SHOULD DECLARE THAT THEY WOULD NEITHER USE, PRODUCE, STOCKPILE, NOR TRADE IN LIU SAID THAT THE PRC DID NOT POSSESS CHEMICAL WEAPONS AND EXERTED STRICT CONTROL OVER CHEMICAL CHINA SUPPORTED THE ESTABLISHMENT OF EXPORTS. NUCLEAR FREE ZONES THROUGHOUT THE WORLD. CHINA HAD ALSO SIGNED THE SEA-BED TREATY. PRC MISSILE EXPORTS WERE GUIDED BY THREE PRINCIPLES: THEY MUST BE FOR LEGITIMATE SELF DEFENSE OF A GIVEN COUNTRY, THEY MUST NOT UNDERMINE THE PEACE AND STABILITY OF THE REGION,

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27. LIU NOTED THAT CHINA CONTINUED TO MAINTAIN THAT ALL CHEMICAL WEAPONS STOCKPILES SHOULD BE DESTROYED.

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TO SECSTATE WASHDC IMMEDIATE 5887

SECTION 86 OF 11 BEISING 13798

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CORRECTEBCOPY (PARA 31)

E.O. 12356: DECL: OADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAQIU:

HE FURTHER NOTED THAT CHINA NEITHER POSSESSED, MANUFACTURED, NOR TRADED IN CHEMICAL WEAPONS OR THEIR PRECURSORS. CHINA HAD ADOPTED A PRUDENT ATTITUDE ON CHEMICAL EXPORTS, LIU MAINTAINED. CHINA HAD ALREADY ADHERED TO EXPORT GUIDELINES ON CHEMICAL WEAPON PRECURSORS AND HAD INSTITUTED A TOUGH EXPORT LICENSING SYSTEM. CHINA WOULD CONTINUE TO IMPROVE THE STRICT CONTROLS AND IN THE MEANTIME WOULD HOPE THAT UNWARRANTED CONCERNS OVER CHEMICAL WEAPONS PROLIFERATION WOULD NOT INHIBIT LEGITIMATE COOPERATION IN THE CHEMICAL FIELD BETWEEN CHINA AND OTHER COUNTRIES, LIU STATED.

28. TURNING TO SOUTH ASIA, LIU ASSERTED THAT CHINA WAS IN FAVOR OF REGIONAL NON-PROLIFERATION ARRANGEMENTS, NOTING THAT SUCH ARRANGEMENTS NOT ONLY PREVENTED NUCLEAR PROLIFERATION BUT ALSO ENCOURAGED COOPERATION AMONG STATES. CHINA STOOD FOR THE ESTABLISHMENT OF NUCLEAR FREE ZONES ON THE BASIS OF

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PAGE 13 OF 84 BEIJIN 13798 86 OF 11 138729Z C82/11 825322 VOLUNTARY TALKS. THE NUCLEAR POWERS SHOULD RESPECT SUCH NFZ'S AND GUARANTEE NOT TO USE THEIR NUCLEAR ARSENALS AGAINST THE NATIONS BELONGING TO SUCH ZONES. LIU POINTED DUT THAT AS A NEIGHBOR OF THE SOUTH ASIA REGION, CHINA FOLLOWED THE QUESTION OF NUCLEAR COMPETITION BETWEEN PAKISTAN AND INDIA CLOSELY. CHINA FELT STRONGLY THAT IT WAS IN NO ONE'S INTEREST TO SEE THE TWO SOUTH ASIAN STATES ATTEMPT TO ACQUIRE NUCLEAR WEAPONS.

30. LIU STATED THAT IF THE OTHER PARTIES MENTIONED BY UNDER SECRETARY KIMMITT ALSO AGREED, CHINA WOULD HAVE NO PROBLEM PARTICIPATING IN FIVE PARTY CONSULTATIONS ON THE SOUTH ASIA PROBLEM. LIU FELT THAT THE PARTIES CONCERNED SHOULD ALL CONSULT WITH ONE ANOTHER.

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SECTION 07 OF 11 BEIJING 13462

NODIS

EYES ONLY FOR U/S KIMMITT

E.O. 12356: DECL: OADR TAGS: PREL. PARM. MNUC. PHUM. CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUADIU:

ENDING WITH A DIG AT THE SUPERPOWERS. LIU QUOTED A CHINESE PROVERB: "THE COUNTY MAGISTRATE SHOULD NOT BE ALLOWED TO BURN DOWN THE HOUSE WHILE THE COMMON PEOPLE CANNOT EVEN LIGHT A LAMP."

HUMAN RIGHTS

33. U/S KIMMITT POINTED OUT THAT ONE OF THE MAJOR AREAS OF DISAGREEMENT BETWEEN CHINA AND THE U.S. WAS HUMAN RIGHTS. MR. KIMMITT STRESSED THAT HUMAN RIGHTS WAS NOT AN ISSUE ONLY BETWEEN THE PRC AND U.S. BUT ONE WHICH THE U.S. FELT COMPELLED TO RAISE WITH A HUMBER OF ITS PARTNERS.

MR

KIMMITT POINTED OUT THAT HUMAN RIGHTS WERE THE



PAGE 83 OF 84 BEIJIN 13462 87 OF 11 898988Z C81/85 828648 NOD394 CORNERSTONE OF AMERICA'S FOREIGN POLICY AND THAT AMERICA'S CLOSEST BILATERAL RELATIONSHIPS WERE WITH THOSE COUNTRIES WHICH SHARED A MUTUAL RESPECT FOR INTERNATIONAL STANDARDS ON THIS ISSUE.

- 34. U/S KIMMITT STATED THAT THE U.S. HAD NO DESIRE TO INTERFERE IN CHINA'S INTERNAL AFFAIRS. BUT FELT COMPELLED TO RAISE HUMAN RIGHTS OUESTIONS SINCE THEY AFFECTED THE BILATERAL RELATIONSHIP. EVEN BEFORE 1989. CHINA AND THE U.S. HAD DISCUSSED HUMAN RIGHTS. POINTED OUT DIFFERENCES IN EACH OTHER'S POSITIONS. AND AGREED TO WORK WITH EACH OTHER TO RESOLVE THESE DIFFERENCES. THE U/S ACKNOWLEDGED THAT THE PRC HAD TAKEN A NUMBER OF POSITIVE STEPS ON THE HUMAN RIGHTS FRONT. INCLUDING THE RELEASE OF HAN DONGFANG AND THE RESTORATION OF THE BILATERAL DIALOGUE ON HUMAN RIGHTS OUESTIONS.
- 35. HUMAN RIGHTS CONDITIONS IN CHINA WOULD HEAVILY INFLUENCE ANY DISCUSSION OF MFN IN CONGRESS. MR. KIMMITT CONTINUED. THUS, IN APRIL THE U.S. EMBASSY HAD RAISED WITH PRC SEVERAL SPECIFIC CASES WHICH WERE OF CONGRESSIONAL INTEREST. THE U.S. WAS STILL WAITING FOR A RESPONSE FROM THE CHINESE SIDE. MR. KIMMITT POINTED OUT THAT THE EARLIER A RESPONSE WAS RECEIVED THE GREATER EFFECT IT WOULD HAVE POLITICALLY.
- 36. WITH RESPECT TO EMIGRATION, THE UNDER SECRETARY CONTINUED, THE U.S. CONGRESS HAD SINGLED OUT SEVERAL CATEGORIES OF INDIVIDUALS OF PARTICULAR CONCERN. THESE INCLUDED FAMILIES OF PRC STUDENTS AND INTELLECTUALS RESIDENT IN THE U.S. AND RELIGIOUS SEMINARIANS WISHING TO STUDY IN THE U.S. MR. KIMMITT POINTED OUT THAT DENIAL OF PASSPORTS TO SUCH INDIVIDUALS BY THE CHINESE AUTHORITIES COULD WELL HAVE A DIRECT EFFECT ON MFN UNDER THE JACKSON-VANIK



- 37. U/S KIMMITT STATED THAT THE U.S. APPRECIATED THAT SOME OF THE SENTENCES HANDED DOWN BY CHINESE COURTS TO DISSIDENTS RECENTLY WERE NOT AS SEVERE AS THOSE IN THE PAST. NEVERTHELESS. HE POINTED OUT. CRIMINAL PUNISHMENT FOR NON-VIOLENT POLITICAL ACTIVITY WAS A VIOLATION OF INTERNATIONAL NORMS. MR. KIMMITT ADDED THAT THREE CATEGORIES OF PEOPLE DETAINED IN THE CRACKDOWN FOLLOWING THE TIANANMEN DEMONSTRATIONS WERE OF PARTICULAR CONCERN TO THE U.S.:
- -- PEOPLE CONVICTED AND SERVING SENTENCES FOR NON-VIOLENT ACTIVITY DURING THE DEMONSTRATIONS. MR. KIMMITT NOTED THAT THE LENGTHY SENTENCES IMPOSED ON SOME OF THESE INDIVIDUALS HAD CREATED A SEVERELY NEGATIVE IMPRESSION IN THE U.S. AND CONTINUED TO BE A MAJOR IRRITANT IN SINO-U.S. RELATIONS. MR. KIMMITT SAID THAT THE U.S. WAS SPECIFICALLY REQUESTING CLEMENCY FOR THESE INDIVIDUALS OR COMMUTATION OF THEIR SENTENCES FOR GOOD BEHAVIOR.
- -- PEOPLE CURRENTLY UNDER JUDICIAL REVIEW FOR NON-VIOLENT ACTIVITY. MR. KIMMITT STATED THAT THE U.S. SPECIFICALLY REQUESTED LENIENCY OR AMNESTY FOR THESE INDIVIDUALS.
- -- THOSE INDIVIDUALS UNDER DETENTION FOR ACTIVITY

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ECTION #8 OF 11 BEIJING 13799

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CORRECTED COPY (TEXT)

E.O.12356: DECL:OADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUAOIU:

THOSE INDIVIDUALS UNDER DETENTION FOR ACTIVITY DURING THE 1989 DEMONSTRATIONS BUT NOT YET BROUGHT BEFORE THE COURT SYSTEM MR. KIMMITT POINTED OUT THAT AS OF JUNE 1998, ACCORDING TO OFFICIAL CHINESE STATISTICS THERE WERE 355 INDIVIDUALS STILL UNDER DETENTION, BUT NOT YET BROUGHT BEFORE THE COURTS. SUBSEQUENTLY THE CASES OF 188 OF THOSE HAD BEEN RESOLVED, LEAVING 255 UNRESOLVED. U/S KIMMITT SAID THAT THE U.S. WOULD APPRECIATE AN IMMEDIATE ANNOUNCEMENT OF THE RELEASE OF THESE INDIVIDUALS. SUCH AN ANNOUNCEMENT WOULD HAVE A POSITIVE EFFECT ON BILATERAL RELATIONS, THE UNDER SECRETARY SAID.

38. MR. KIMMITT NOTED THAT THE U.S. HAD NOT YET RECEIVED ANY RESPONSE TO THE QUESTIONS RAISED BY A/S SCHIFTER DURING HIS VISIT TO BEIJING. THE U/S POINTED OUT THAT THE ADMINISTRATION HAD FREQUENTLY CITED THE SCHIFTER VISIT AS AN EXAMPLE OF PROGRESS IN THE HUMAN RIGHTS DIALOGUE WITH CHINA; IF NO ANSWERS

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PAGE 03 OF 04 BEIJIN 13790 08 OF 11 198612Z C11/11 006027 NOD543 TO MR. SCHIFTER'S QUESTIONS WERE FORTHCOMING THE ADMINISTRATION'S ARGUMENT IN THIS REGARD WOULD BE UNDERCUT.

RELIGIOUS FREEDOM

INMEDIATE

39. MR. KIMMITT STATED THAT NUMEROUS CREDIBLE REPORTS INDICATED THAT THE PRC WAS RESTRICTING LEGITIMATE RELIGIOUS ACTIVITY. AT LEAST 30 CATHOLIC PRIESTS AND LAYMEN HAD BEEN ARRESTED IN 1998 AND 68 CATHOLIC CHURCHES CLOSED DOWN. PROTESTANTS ALSO WERE BEING DISCRIMINATED AGAINST. U/S KIMMITT POINTED OUT THAT SUCH ACTIVITIES BY THE CHINESE AUTHORITIES WERE IN VIOLATION OF THE INTERNATIONAL DECLARATION OF NUMAN RIGHTS AND PROBABLY IN VIOLATION OF THE PRC'S CONSTITUTION- MR. KIMMITT STATED THAT RELIGIOUS FREEDOM WAS OF GREAT IMPORTANCE TO AMERICAN PEOPLE AND CONGRESS AND PREDICTED THAT RELIGIOUS ISSUES WOULD BE AMONG THE MOST EMOTIONAL DURING ANY DEBATE ON EXTENSION OF CHINA'S MEN STATUS. INDEED, MANY CONGRESSMEN HAD ALREADY INDICATED THAT THEIR VOTE ON THE MEN ISSUE WOULD DEPEND ON CHINA'S RESPONSE TO THE LIST OF 77 IMPRISONED RELIGIOUS LEADERS PRESENTED BY CONGRESSMEN SMITH AND WOLF DURING THEIR VISIT TO BEIJING.

48. MR. KIMMITT NOTED THAT DURING THE WELCOMING DINNER ON MAY 5, VFM LIU HAD STATED THAT CHINA WOULD ENFORCE A "STRICT BAN ON EXPORTS OF PRODUCTS MADE IN PRISONS." THE U/S STATED THAT A PUBLIC ANNOUNCEMENT AND STRICT ENFORCEMENT OF SUCH A BAN WOULD HAVE A SALUTORY EFFECT ON SINO-U.S. RELATIONS.

THE CHINESE RESPONSE ON HUMAN RIGHTS:

41. YFM LIU REPLIED THAT, GIVEN THE TWO COUNTRIES'

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#### UNCLASSIFIED

IMMEDIATE

BEIJIN 1379g 98 OF 11 190612Z C11/11 096027 SYSTEMS AND VALUES, IT HAS INEVITABLE THAT AND THE U.S. WOULD HAVE DIFFERENT YIEWS ON LIU ASSERTED THAT THERE HAD BEEN HUMAN RIGHTS. MARKED IMPROVEMENT IN HUMAN RIGHTS CONDITIONS INSIDE CHINA IN THE 48 YEARS SINCE LIBERATION. REGARDED THE RIGHT OF SURVIVAL AS THE MOST IMPORTANT OF HUMAN RIGHTS; THE RIGHT OF NATIONAL INDEPENDENCE AS THE SECOND MOST IMPORTANT; AND THE RIGHT TO ECONOMIC DEVELOPMENT AS THE THIRD, LIU SAID. 1949, THE PRC HAD REVERSED THE PREVIOUS SITUATION. WHERE THE CHINESE PEOPLE HAD NOT ENOUGH TO EAT OR THERE HAD BEEN A MARKED IMPROVEMENT IN THE LIVING STANDARD OF THE CHINESE. THE PRC HAD PROTECTED THE INDEPENDENCE OF CHINA AND ALLOWED 1.1 BILLION PEOPLE TO BECOME MASTERS OF THEIR OWN COUNTRY.

42. LIU ASSERTED THAT THE CHINESE PEOPLE ENJOYED FULL DEMOCRATIC RIGHTS AND STATED THAT ECONOMIC DEVELOPMENT WAS DEPENDENT ON THE STABILITY OF THE COUNTRY. HE THEREFORE EXPRESSED THE HOPE THAT THE U.S. WOULD ACT ACCORDING TO MR. KIMMITT'S PREVIOUS STATEMENTS AND NOT USE HUMAN RIGHTS TO INTERFERE IN CHINA'S INTERNAL AFFAIRS. LIU FURTHER NOTED THAT HUMAN RIGHTS COULD ONLY BE IMPLEMENTED THROUGH A COUNTRY'S DOMESTIC LAWS. HE POINTED OUT THE U.S. ITSELF HAD FAILED TO RATIFY A NUMBER OF INTERNATIONAL HUMAN RIGHTS DOCUMENTS WHICH IT CONSIDERED TO BE IN CONFLICT WITH AMERICAN LAW.

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CTION #9 OF II BEIJING 13798

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E. O. 12356: DECL: OADR TAGS: PREL, PARM, MNUC, PHUM, SNAR, CH SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUADIU:

EMIGRATION

43. WITH RESPECT TO EMIGRATION, LIU CLAIMED THAT THE PROBLEM WAS NOT THAT THE PRC WAS UNWILLING TO ALLOW ENOUGH CHINESE TO LEAVE THE COUNTRY. RATHER, HE CLAIMED, OTHER COUNTRIES WERE UNWILLING TO LET LARGE NUMBERS OF CHINESE IN. HE SAID THAT CHINA WOULD BE WILLING TO ALLOW 20 MILLION CHINESE TO EMIGRATE TO THE U.S. IF THE USG WERE WILLING TO TAKE THEM. 1

LIU STATED THAT THERE WERE NO RESTRICTIONS ON THE RELATIVES OF ANY CHINESE LIVING IN THE U.S. GOING THERE TO YISIT. THEY COULD APPLY FOR PASSPORTS AND THEIR APPLICATIONS WOULD "BE APPROVED IN DUE PROCESS. " "MY PERSONAL FEELING IS THAT THEY WILL BE ALLOWED TO GO" LIU SAID. HE POINTED OUT THAT THOSE WISHING TO LEAVE WOULD FIRST HAVE TO CLEAR UP ALL THEIR AFFAIRS INSIDE CHINA, INCLUDING DEBTS.

PAGE #3 OF #4 BEIJIN 1379# #9 OF 11 19#612Z C11/11 #86#28 NOD544 NOTED THAT CHINESE STUDYING ABROAD WERE FREE TO RETURN TO CHINA AND EXIT ONCE MORE. SOME TWO TO THREE THOUSAND HAD RETURNED TO CHINA FROM THE U.S. SINCE JUNE 4, 1989, AND HAD BEEN ALLOWED TO LATER RETURN TO THE U.S.

#### POLITICAL PRISONERS

45. IN DISCUSSING THE CRACKDOWN, LIU INSISTED THAT THERE WERE NO POLITICAL PRISONERS IN CHINA. HE MAINTAINED THAT ALL THOSE ARRESTED AFTER THE "TURMOIL" HAD BEEN INCARCERATED FOR VIOLATING CRIMINAL LAW. MOST HAD ALREADY BEEN TRIED; THE CASES OF ONLY A TINY HANDFUL WERE STILL UNDER CONSIDERATION. LIU AGREED THAT THE SENTENCES HANDED DOWN TO THOSE CONVICTED HAD BEEN LENIENT. HE ASSERTED THAT THE TRIALS HAD ALL BEEN HANDLED BY THE JUDICIARY. WITH NO INTERFERENCE FROM THE GOVERNMENT.

46. LIU STATED THAT THE CASES OF MOST OF THE 25# WHOM MR. KIMMITT CLAIMED HAD NOT YET BEEN TRIED HAD IN FACT ALREADY BEEN DISPOSED OF. ONLY A FEW OF THE MOST COMPLICATED CASES -- SOME OF WHICH INVOLVED STATE SECRETS -- HAD NOT YET BEEN RESOLVED. MOREOVER, IN THE TWO YEARS SINCE THE "TURMOIL" MOST CASES INVOLVING INDIVIDUALS ARRESTED DURING THE CRACKDOWN HAD BEEN RESOLVED AND THE MAJORITY OF INDIVIDUALS WAD BEEN RELEASED. ONLY A HANDFUL HAD BEEN SENTENCED FOR THEIR CRIMES AND ALL THEIR SENTENCES HAD BEEN LENIENT, LIU MAINTAINED. SIMILARLY, WHEN THE U/S ASKED FOR AMMESTY FOR WEI JINGSHENG, VFM LIU REPLIED THAT WEI HAD BEEN CONVICTED OF CRIMINAL ACTIVITY AND THAT, IN ANY EVENT, HIS SENTENCE WAS ALMOST OVER.

FREEDOM OF RELIGION

# IMMEDIATE

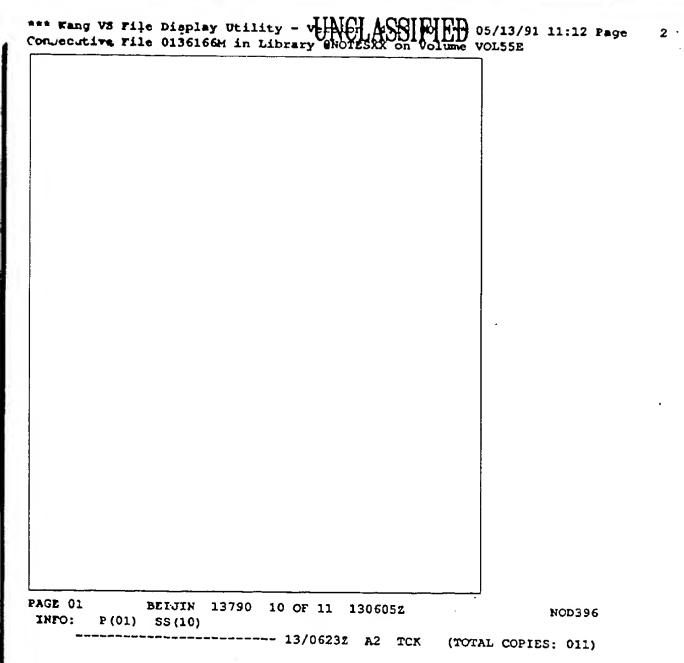
### UNCLASSIFIED

INCOMING

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- 47. LIU STATED THAT THE CHINESE GOVERNMENT WOULD "TAKE INTO CONSIDERATION" THE REQUESTS RAISED BY A/S SCHIFTER DURING HIS VISIT. LIU STRESSED THAT THE CHINESE CONSTITUTION GUARANTEED RELIGIOUS FREEDOM. THEREFORE, IF ANY OF THE 77 INDIVIDUALS NAMED ON THE LIST PRESENTED BY CONGRESSMEN WOLF AND SMITH HAD BEEN ARRESTED, THEY DOUBTLESS HAD BEEN ARRESTED FOR VIOLATING THE LAW AND NOT FOR PRACTICING THEIR RELIGION. LIU ADDED THAT THE CHINESE AUTHORITIES HAD INVESTIGATED THE NAMES ON THE LIST AND HAD DIVIDED THE INDIVIDUALS INTO FOUR CATEGORIES:
- -- OLD PEOPLE ON PENSIONS.
- -- RECIDIVISTS WHO HAD PREVIOUSLY BEEN ARRESTED ON OTHER CHARGES.
- -- INDIVIDUALS WHO COULD NOT BE LOCATED, IN MOST CASES BECAUSE ONLY THEIR SURNAMES WERE GIVEN (ABOUT 20 INDIVIDUALS FELL INTO THIS CATEGORY ACCORDING TO LIU).
- -- A FEW WHO WERE STILL UNDER INVESTIGATION FOR

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VIOLATING THE CRIMINAL LAW.	
THUS, LIU CONCLUDED, NONE OF THE INDIVIDUALS ON LIST OF 77 HAD BEEN ARRESTED FOR THEIR RELIGIOUS BELIEFS.	THE .
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U/S KIMMITT'S MEETINGS HI

SUBJECT: U/S KIMMITT'S MEETINGS WITH LIU HUNQIU:

IN CLOSING

53. THE U/S REPLIED THAT HE HAD COME TO CHINA NOT TO SEE A RETROGRESSION IN THE BILATERAL RELATIONSHIP, BUT RATHER PROGRESS. HE HOPED THAT RELATIONS BETWEEN THE TWO COUNTRIES WOULD NOT JUST SURVIVE, BUT PROSPER. MR. KIMMITT POINTED OUT THAT AS THE DEBATE OVER EXTENSION OF MFN INTENSIFIED BOTH SIDES SHOULD BE LOOKING TO TAKE STEPS -- SOME OF WHICH MIGHT BE POLITICALLY DIFFICULT -- TO ADVANCE THEIR RELATIONSHIP. U/S KIMMITT STATED THAT THE BALL WAS MOT IN THE U.S. COURT BUT RATHER AT MID-COURT. LIU STATED THAT CHINA WOULD DO THE MOST IT COULD WITHOUT SACRIFICING ITS PRINCIPLES.

54. MR. KIMMITT INVITED VFM LIU TO VISIT WASHINGTON AT A MUTUALLY AGREEABLE TIME. LIU REPLIED THAT, DEPENDING ON THE PROGRESS ON THE MFN ISSUE, HE WOULD BE HAPPY TO CONSIDER THE INVITATION. PASCOL

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